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ORR Suggestions for the Budgetary Analysis
of Intelligence Programs

1. ORR does not believe that the type of classification desired by the Bureau of the Budget has been fully clarified. We feel that, in the next meeting of the IAC representatives, the CIA should present a list of categories which can be amalgamated with those to be presented by representatives from the other agencies, since the final classification must be adaptable to the intelligence activities being undertaken within the entire community. It is tentatively thought that at least two approaches might be used in developing categories of intelligence production.

a. The major research subject categories involved in this production; and,

b. the categories of end intelligence products and support for them.

2. At present, ORR believes that the first alternative is the more practical in that it is more susceptible to fiscal measurement and would more readily disclose areas of apparent duplication. Categories that would include the interests of ORR are listed below. These categories should probably be listed under major regional breakdowns which would distinguish, at the minimum, the Sovbloc as opposed to the non-Sovbloc areas.

Economic Intelligence Production

Transportation and Telecommunications

Agriculture and Food Processing

Fuels and Power

Minerals and Metals

Manufacturing and Construction

Military End Items

International Trade and Finance

Population and Manpower

National Accounts, Plans, Internal Trade and Finance

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General Economic Analysis and Special Projects

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Geographic Intelligence Production

Area Analysis

Mapping Intelligence

Special Cartographic Support

Special Photo Intelligence Support

3. Categories for the alternative mentioned in 1.b., in which ORR has an interest, are given below. It is believed that this classification, based on end intelligence products or support for them is preferable to a classification based on programs or on final consumer use. Suggested categories are:

Studies to Provide Research Base

National Intelligence Surveys

National Intelligence Estimates

Studies in Support of Economic Defense

Studies in Support of Clandestine Planning and Operations

Special Studies in Support of NSC, IAC, and JCS

Studies in Support of Other Intelligence Production Effort (Scientific and Current)

Consideration might be given to subdividing these categories in accordance with the more classical breakdown of intelligence, namely, political and sociological, military, economic, geographic, scientific, and technical, to be used under each heading as appropriate. Furthermore, it may be useful to consider the breakdown of these categories on a regional basis with distinction between Sovbloc and non-Sovbloc being the minimum.